

# **ISSUES OF ALIGNMENT: LINKING TRANSPORT PLANNING TO INTEGRATED DEVELOPMENT PLANNING**

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## **ABSTRACT**

The Municipal Systems Act (32/2000) establishes the integrated development plan (IDP) as the delivery mechanism for local authorities to fulfil their developmental mandate. The National Land Transport Transition Act (22/2000) outlines the framework for preparing land transport plans (LTPs); this Act stipulates that LTPs must, “be accommodated in and form part of integrated development plans” (sub-section. 18).

In terms of the legal requirements for the two plans, this report therefore examines:

- the specific requirements of these plans;
- the nature of the transport sector’s link to the IDP; and then
- outlines the alignment issues.

As a backdrop to understanding the alignment issues between LTPs and IDPs - the relationship between land use and transport modelling is analysed.

Alignment and linkage recommendations in this report are packaged, in terms of:

- Substantive issues - here discussions point to the necessity of reconnecting transport with land use in the arena of corridor development. This new opportunity of integrating land use and transport planning is facilitated by the integrated spatial development framework (SDF) of the IDP.
- Procedural issues - here horizontal sector planning alignment issues are outlined. Recognition of the IDP as the central municipal plan is established and a way in which LTPs need to link the IDP is described.
- Inter-spherical issues – here the IDP is identified as the tool for co-operative governance, as such the IDPs link to transport plans across the spheres of government is outlined.

## **DECLARATION**

I declare that this report is my own, unaided work. It is submitted in partial fulfilment of the requirements of the degree of Masters of Management (in Local Government and Development) in the University of the Witwatersrand, Johannesburg. It has not been submitted before for any degree or examination in any other university.

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Brian Marrian

31 May 2002

To my grandmother Mrs Kansie Naran and my mother Mrs Nani Marrian – thank you  
for always encouraging me to preserve.

*“I will not let you go ...”*  
*(The NIV Bible, 1984, Gen. 32:26)*

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|        |                                                                                                         |
|--------|---------------------------------------------------------------------------------------------------------|
| ANC    | African National Congress                                                                               |
| ch     | Chapter                                                                                                 |
| CBD(s) | Central Business District                                                                               |
| CBPWP  | Community Based Public Works Programme                                                                  |
| CMIP   | Consolidated Municipal Infrastructure Programme                                                         |
| COLTO  | Committee of Land Transport Officials                                                                   |
| CPTR   | Current Public Transport Record                                                                         |
| CSIR   | Council for Scientific and Industrial Research                                                          |
| CTMM   | City of Tshwane Metropolitan Municipality                                                               |
| CUTA   | Coordinating Urban Transport Associates                                                                 |
| DC     | District Council                                                                                        |
| DBSA   | Development Bank of Southern Africa                                                                     |
| DCD    | Department of Constitutional Development (Changed to DPLG)                                              |
| DDP    | Decentralised Development Planning                                                                      |
| DEA&T  | Department of Environmental Affairs and Tourism                                                         |
| DFA    | Development Facilitation Act, Act No 67 of 1995                                                         |
| DFID   | United Kingdom (UK) Department of Foreign International Development                                     |
| DLA    | Department of Land Affairs                                                                              |
| DPC    | Development Planning Commission                                                                         |
| DPLG   | Department of Provincial and Local Government (Formerly Department of Constitutional Development [DCD]) |
| DMA    | Durban Metropolitan Area                                                                                |
| DoF    | Department of Finance                                                                                   |
| DMC    | Durban Metropolitan Council                                                                             |
| DWAF   | Department of Water Affairs and Forestry                                                                |
| e.g.   | example                                                                                                 |
| ESC    | Economic and Social Council of the UN                                                                   |

|        |                                                                  |
|--------|------------------------------------------------------------------|
| etc.   | etcetera                                                         |
| FEPD   | Forum pf Effective Planning and Development                      |
| GEAR   | Growth, Employment and Redistribution: A Macro-economic Strategy |
| GPMC   | Greater Pretoria Metropolitan Council (changed to CTMM)          |
| GTZ    | German Agency for Technical Co-operation                         |
| HA     | Housing Act                                                      |
| HPPTN  | High Priority Public Transport Network                           |
| i.e.   | that is                                                          |
| IDP(s) | Integrated Development Plan(s)/Planning                          |
| IGT    | Inter-Governmental Transfers                                     |
| IIP    | Integrated Infrastructure Plans                                  |
| ITP(s) | Integrated Transport Plan(s)                                     |
| LA     | Local Authority                                                  |
| LED    | Local Economic Development                                       |
| LDO(s) | Land Development Objective                                       |
| LGTA   | Local Government Transition Act Second Amendment Act, Act No97   |
| LTP(s) | Land Transport Plan(s)                                           |
| LUM    | Land use Management                                              |
| NLTTA  | National Land Transport Transition Act (22 of 2000)              |
| MEC    | Member of the [Provincial] Executive Council                     |
| MIIF   | Municipal Infrastructure Investment Framework                    |
| MSA    | Municipal Systems Act (32 of 2000)                               |
| MSAAA  | Moving South Africa Action Agenda                                |
| MTA    | Metropolitan Transport Area                                      |
| MTEF   | Medium Term Expenditure Framework                                |
| NDoT   | National Department of Transport                                 |
| NGO    | Non-Governmental Organisation                                    |
| NLTTA  | National Land Transport Transition Act (22 Of 2000)              |
| NSDP   | National Spatial Development Perspective (1999)                  |

|             |                                                                                 |
|-------------|---------------------------------------------------------------------------------|
| OLS         | Operational Licences Strategy                                                   |
| PGDS/F      | Provincial Growth and Development Strategy/Framework                            |
| PGDG        | Provincial Growth and Development Framework                                     |
| PIMSS       | Planning and Implementation Management Support Systems                          |
| RATP        | Rationalisation Plan                                                            |
| RDP         | Reconstruction and Development Programme                                        |
| SA          | South Africa                                                                    |
| SALGA       | South African Local Government Association                                      |
| SDF         | Spatial Development Framework                                                   |
| ss          | sub-section                                                                     |
| TLC         | Transitional Local Councils                                                     |
| TA          | Transport Authority                                                             |
| TBH         | Transit Based Housing                                                           |
| TOD/P       | Transit Orientated Development/Planning                                         |
| TLC         | Transitional Local Councils                                                     |
| TPG         | Transport Planning Guidelines                                                   |
| ULI         | Urban Land Institute                                                            |
| UN          | United Nations                                                                  |
| <i>viz.</i> | namely                                                                          |
| WPLG        | White Paper on Local Government                                                 |
| 4-step      | 1) trip generation, 2)trip distribution, 3) modal split & 4) network assignment |

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