SECTION A: Introduction, Legislative Framework and IDP Context

1.1 INTRODUCTION

The newly elected Council that assumes office from May 2011, has its work cut-out, to set the tone for the 5 year IDP process. As a fourth generation of elected Council takes office, the previous one has provided an opportunity to understand the challenges and strengthen the achievements of government by working together with local communities, labour, business, religious, youth and other stakeholders.

The IDP serves as a single broad strategic guide of the broader community and residents of MCLM priority issues that government should implement in this term of Council. It also assists administration to prepare a medium term finance framework and annual budget that seek to allocate resources to address all these needs.

In developing the 5 year IDP plan, it is important to be mindful of alignment with all National, Provincial and Local Government imperatives. The IDP is not only a local government programme, but the delivery plan of entire government in a particular space. In this case, this 5 year IDP should be seen a government plan, not only of MCLM.

Government perspective of IDP is that of addressing all service delivery, with a particular interest in addressing and eradicating the inequalities of the past. The scale of the challenges are enormous in MCLM, however, all efforts are focused on previously disadvantaged areas. The objectives is therefore of a developmental state and developmental local government where the state actively intervenes in raising the quality of life of citizens through creating environment and deployment of resources to realize objectives it sets for itself.
1.2 LEGISLATIVE FRAMEWORK
The legislation governing the development, implementation and review of the IDP has been conceived in the constitutional spirit of a developmental state. In terms of the provisions of Local Government: Municipal Systems Act of 2000, each council must, within the prescribed period after the start of its elected term, adopt a single, inclusive, strategic plan for the development of the municipality.

Section 25(3) (a) prescribes that a newly elected council, may adopt the IDP of the previous council.

In terms of Section 24, of the Local Government: Municipal Finance Management Act, (Act 56 of 2003) municipal council should at least 30 days before the start of the of a budget year consider approval of the annual budget.

1.3 IDP CONTEXT
Undoubtedly, the 2011 local government election would have a bearing on the IDP approval and adoption. In anticipation of disruption of the IDP process timeline the National Treasury, through its MFMA circular no. 54 guideline recommends that the outgoing council prepares the budget and IDP process and the newly elected council approves it.

The process proposed is that the Executive Mayor brings forward the IDP and Budget tabling to March 2011. The newly elected council should prioritise IDP as their strategic plan including the Budget after the election of the Mayor.

In light of changes to be brought by the elections, IDP/budget process plan has prepared for amendments to accommodate the proposed date changes.

IDP Process Plan
In terms of the Council approved IDP and Budget process plan, Council should approve the final IDP before the start of the new financial year, that is, no later than 30 June 2011.
In order for MCLM to prepare a credible IDP document, several stakeholders had to be engaged to provide inputs and guide the final IDP plan. The draft process of the IDP involves the following consultation process:

**IDP Assessment**

The annual IDP assessment requires all municipalities submit the final council approved IDP to the Provincial MEC responsible for Local Government. The purpose of the IDP assessment is for Provincial departments, led by local government to assess the credibility of the IDP and provide a provincial perspective that should be considered in preparation for the upcoming financial year IDP.

**MEC comments on the 2009/10 IDP**

In terms of the provisions of the Local Government: Municipal Systems Act, 2000 municipality should submit a copy of the Council approved IDP to the MEC for Local Government in the province. The MEC is tasked by legislation to assess the IDP and give comment on its alignment to government programme. The MEC comments have largely provided guidance on the preparation of the IDP in the 2011 onwards with the upcoming local government elections. All the MEC comments on the 2009/10 IDP were noted in compiling the current IDP.

**Mayoral IDP Road Shows**

The Mayoral Road shows are a major part of the mass public consultation. In terms of the IDP process plan MCLM mayoral road shows take places in October-November and April-May of each year. The Executive Mayor together with the Mayoral Committee and Councillors undertake a 10 cluster ward meetings to listen to the IDP inputs and provide feedback on the draft IDP.

**Council and Council Committees**

Approval and adoption of the IDP and Budget are few of the non-delegated items in the Municipality. Thus only full Council has the responsibility of approving the IDP and Budget. MCLM council is to approve the IDP before end of June 2011. Section 80 portfolio committee has to however, review and recommend that Council approves the IDP and Budget prior to Council adoption of the reports.
Content of the IDP

IDP document consists of core components as required by the legislation. Thus IDP document has the following content:

Section A
It provides Introduction, legislative framework and context of preparing this IDP.

Section B
It analyses the demographic, economic, institution, financial and socio-economic issues of the municipality. The section also discusses service delivery backlogs

Section C
It expresses MCLM vision and mission as well as the strategic development in order to address the service delivery backlogs and community priorities.

Section D
It stresses the role of community outreach, which includes public consultation (IDP Road Shows). During this process the local community provides MCLM with the inputs and priorities that inform the IDP.

Section E
It explains the IDP prioritization model and projects to be undertaken for the next financial year and in the Medium Expenditure Framework.

Section F
It provides all Sectoral plans, from such as Performance Management Plan, which is essential part of the inclusive nature of the IDP.