DECLARATION

I declare that this research report is entirely my own work. It is being submitted for the degree of Master of Science in Development Planning at the University of the Witwatersrand, Johannesburg. It has not been submitted before for any degree or examination in any other university.

_________________
Maurice C. Mogane

ABSTRACT

The re-admittance of South Africa into the community of nations brought opportunities and challenges. South Africa had to adapt and conform to the prevailing global economic architecture and adhere to neo-liberal principles prevailing at the time while at home it had to face a restructuring economy and worsening social conditions for a majority of its people: unemployment, housing and infrastructure backlogs.

Policies and programmes where devised and adopted. The EPWP and local economic development programmes are just two of the many programmes meant to deal with unemployment, skills development, inequality and poverty. This report investigates the potential of the EPWP as a tool for local economic development by reviewing the theoretical underpinnings of public works and local economic development; and the intergovernmental relations and planning policies, processes, mechanisms, and institutional arrangements in place to enable the programmes’ implementation. Based on the investigation, findings and recommendations are made.
DEDICATION

To all South Africans and people of the world who believe that there is always a better way of doing things than we are doing now. Quite naturally, my parents, my mother in whom I can now confidently say I inherited the stamina to stay the course and the ability to endure whatever is thrown at one. My late father, for instilling this resilience, unwavering focus and ability to venture into the seemingly impossible. Now I know why you refused to be confined and stay within demarcated boundaries way before 1994. Now I know I can soar.

To all the people who have been patient with me during this period and could not make time for them. Especially Mamphoka Sehlapelago, you stayed the course with me and that is very much appreciated. Kenneth Solomons and Vincent Mokoena, for your support all these years, are witnessed to where I have been and to what patience can achieve.

Eric Makoni, you kept the light shining, inspiring, challenging, teaching…and been a good friend.

Professor Jill Swart-Kruger, Denise Adams, William McCurtain and the late Minah Motaung for shaping and moulding me.

The late Ben ‘Shishi’ Ngobeni by far the greatest civil servant I ever came across. You instilled the love and passion to want to serve, wherever I find myself, hence I embarked on this journey to be able to serve better (hope I do!). You spurred me on. And all those I might have neglected to mention. The late Mpho Mahlangu who started with me on this journey more than ten years ago, I hope your are smiling on me wherever you are. You told me once that I could do it.
ACKNOWLEDGEMENTS

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Secondly, I could not omit Mr. Mzwanele Mayekiso whose initial guidance and encouragement spurred me on when I first mooted the research topic. Equally so, the input and constructive criticism of the academic personnel in the School of Architecture and Planning in the progress report presentation. It helped tremendously to redirect my thinking and stretch my boundaries a bit.

Thirdly, Dr. Aly Karam, you set the foundation for me when you afforded me the opportunity to come to this institution. I hope you still remember the article sent to me to summarise by Michael Porter. I am grateful.

Last but not least, my thanks go Councillor Mohamed Akoon, MMC: LED, Ms Karuna Mohan, Executive Director: LED both of Ekurhuleni Metropolitan Council, Ms Shereen Rawat, Deputy Director-General: Public Works and Mr. Kaelo Sedumedi, Acting Chief Director: EPWP both from the Department of Public Transport, Roads and Works for taking time out of their busy schedules and granting interviews.
<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Full Form</th>
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<tbody>
<tr>
<td>ACCI</td>
<td>Australian Chamber of Commerce and Industry</td>
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<tr>
<td>ANC</td>
<td>African National Congress</td>
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<tr>
<td>BBBEE</td>
<td>Broad-Based Black Economic Empowerment</td>
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<tr>
<td>C&amp;M</td>
<td>Construction and Maintenance</td>
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<tr>
<td>CBPWP</td>
<td>Community-Based Public Works Programme</td>
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<tr>
<td>CETA</td>
<td>Construction Education and Training Authority</td>
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<tr>
<td>CHW</td>
<td>Community Health Worker</td>
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<tr>
<td>CIDB</td>
<td>Construction Industry Development Board</td>
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<tr>
<td>CMIP</td>
<td>Consolidated Municipal Infrastructure Programme</td>
</tr>
<tr>
<td>COSATU</td>
<td>Congress of South African Trade Unions</td>
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<tr>
<td>DAC</td>
<td>Department of Arts and Culture</td>
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<tr>
<td>DBSA</td>
<td>Development Bank of Southern Africa</td>
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<tr>
<td>DDG</td>
<td>Deputy Director-General</td>
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<tr>
<td>DEAT</td>
<td>Department of Environmental Affairs and Tourism</td>
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<tr>
<td>DG</td>
<td>Director-General</td>
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<tr>
<td>DLG</td>
<td>Department of Local Government</td>
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<tr>
<td>DME</td>
<td>Department of Minerals and Energy</td>
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<td>DoE</td>
<td>Department of Education</td>
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<td>DoH</td>
<td>Department of Health</td>
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<td>DOH</td>
<td>Department of Housing</td>
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<tr>
<td>DoL</td>
<td>Department of Labour</td>
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<tr>
<td>DOTS</td>
<td>Directly Observed Therapy</td>
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<tr>
<td>DPA</td>
<td>Directly Productive Activities</td>
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<tr>
<td>DPLG</td>
<td>Department of Provincial and Local Government</td>
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<tr>
<td>DPTRW</td>
<td>Department of Public Transport, Roads and Works</td>
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<tr>
<td>DSD</td>
<td>Department of Social Development</td>
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<td>DST</td>
<td>Department of Science and Technology</td>
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<td>DTI</td>
<td>Department of Trade and Industry</td>
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<td>DWAF</td>
<td>Department of Water Affairs and Forestry</td>
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<tr>
<td>ECD</td>
<td>Early Child Development</td>
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<tr>
<td>EDTP SETA</td>
<td>Education, Development and Training Practices Sector Education and Training Authority</td>
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<tr>
<td>EMM</td>
<td>Ekurhuleni Metropolitan Municipality</td>
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<tr>
<td>EPWP</td>
<td>Expanded Public Works Programme</td>
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<tr>
<td>FBS</td>
<td>Free Basic Services</td>
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<tr>
<td>FDI</td>
<td>Foreign Direct Investment</td>
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<tr>
<td>FOSAD</td>
<td>Forum of South African Directors-General</td>
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<tr>
<td>GAUMAC</td>
<td>Gauteng Manufacturing</td>
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<tr>
<td>GEAR</td>
<td>Growth, Employment and Redistribution</td>
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<tr>
<td>GEDA</td>
<td>Gauteng Economic Development Agency</td>
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<tr>
<td>GEP</td>
<td>Gauteng Enterprise Propeller</td>
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<tr>
<td>GGP</td>
<td>Gross Geographic Product</td>
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<tr>
<td>GPG</td>
<td>Gauteng Provincial Government</td>
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<tr>
<td>HCBC</td>
<td>Home/Community-Based Care</td>
</tr>
<tr>
<td>HIV/AIDS</td>
<td>Human Immunodeficiency Virus/Acquired Immune Deficiency Syndrome</td>
</tr>
<tr>
<td>IDC</td>
<td>Industrial Development Corporation</td>
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<tr>
<td>IDP</td>
<td>Integrated Development Planning</td>
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<td>IDPs</td>
<td>Integrated Development Plans</td>
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<tr>
<td>IDT</td>
<td>Independent Development Trust</td>
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<td>IDZ</td>
<td>Industrial Development Zone</td>
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<tr>
<td>IGR</td>
<td>Intergovernmental Relations</td>
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<tr>
<td>IGRA</td>
<td>Intergovernmental Relations Act</td>
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<td>IMF</td>
<td>International Monetary Fund</td>
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<tr>
<td>ISRDIP</td>
<td>Integrated Sustainable Rural Development Programme</td>
</tr>
<tr>
<td>JIA</td>
<td>Johannesburg International Airport</td>
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</table>
KPAs: Key Performance Areas
LABMAX: Labour Maximisation
LED: Local Economic Development
LETS: Local Exchange Trade Systems
LIP: Labour Intensive Programme
MDGs: Millennium Development Goals
MIFs: Municipal Intergovernmental Forums
MIG: Municipal Infrastructure Grant
MinMECs: Ministers and Members of Executive Councils
MMC: Member of the Mayoral Committee
MOA: Memorandum of Agreement
MOU: Memorandum of Understanding
MTEF: Medium Term Expenditure Framework
MTSF: Medium Term Strategic Framework
NDA: National Department of Agriculture
NDoT: National Department of Transport
NDPW: National Department of Public Works
NICs: Newly Industrialised Countries
NIFs: National Intergovernmental Forums
NQF: National Qualifications Framework
NSDP: National Spatial Development Perspective
NVCL: New Venture Creation Learnership
OECD: Organisation for Economic Cooperation and Development
PCC: Presidents'/Provincial Coordinating Committee
PGDS: Provincial Growth and Development Strategy
PIFs: Provincial Intergovernmental Relations
PIG: Provincial Infrastructure Grant
PIP: Parents Informing Parents
PMU: Project Management Unit
PPPs: Public Private Partnerships
PSC: Provincial Steering Committee
PW: Public Works
RDP: Redistribution and Development Programme
RSA: Republic of South Africa
SACP: South African Communist Party
SALGA: South African Local Government Association
SCC: Sector Steering Committee
SDIs: Spatial Development Initiatives
SETA: Sector Training and Education Authority
SETAs: Sector Training and Education Authorities
SMMEs: Small, Micro and Medium Enterprises
SOC: Social Overhead Capital
SOEs: State Owned Enterprises
URP: Urban Renewal Programme
US: United States
VCT: Voluntary Counselling and Testing
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